

**DEMOCRATIC DEVELOPMENT
AND CITIZEN PARTICIPATION
DDCP 3**

**QUARTERLY REPORT VII
April-June 2005
Integral Development**

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Democratic Development and Citizen Participation (DDCP)
Phase 3

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Contents

- I. Introduction
- II. Significant Achievements of the Quarter
- III. Challenges and issues of concern that affect project implementation and actions taken for their resolution
- IV. Scheduled Activities for the Next Quarter
- V. Anecdotes and Success Stories

Annexes:

Annex 1: Timetable DDCP 3

Annex 2: Financial Information

Annex 3: Other Documents

I. Introduction

This quarter can be characterized as one in which constant social conflicts and a serious political crisis were present, resulting in the resignation of President Mesa and the designation of Eduardo Rodriguez as his successor. Rodriguez will serve as president through a transitional period, ending in January 2006. In the meantime, the country is already preparing itself for general elections due to take place on December 4, 2005, in which a president, a full congress, and prefectures will be chosen.

Despite these adverse conditions, the project made progress in the Tropical Region of Cochabamba and in the mancomunidades of Yungas and the North Tropical Paceño.

In the case of Chapare, this quarter has been significant given the Project's acceptance by the municipal authorities in the Tropic. This acceptance is a result of the ongoing technical assistance provided to the beneficiary municipalities by Project staff. The first step for the introduction of the IDM was completed. There is now a baseline for the region's municipalities, and as a result of the study's findings, adjustments to the work plan have been made. With the increased support of experts in the areas of basic services and local economic development (DEL) – areas in which local authorities and civil society actors have significant interest – the coverage of the technical assistance will be expanded. In addition, the perception that governance issues are difficult to apply in the Tropic, has been reversed. The Project has been able to apply the concepts of the model, gaining widespread acceptance by relevant actors, particularly those in civil society.

In the municipalities of Yungas and the North Tropical Paceño, the development of activities under the participatory management model has continued. In addition, assistance was provided to the mancomunidad of North Paceño in regards to the constitution of its legal recognition. With the objective of increasing the level of assistance efforts in the various technical areas of the DDCP 3 and applying the IDM instrument in both mancomunidades, a process of analysis and revision was initiated by the Project director. Similarly, in an effort to promote and obtain their sustainability, the mancomunidades' institutional strengthening strategy is also being analyzed and revised. This process will allow them not only to gain their sustainability, but also to transform the mancomunidades into genuine vehicles for the coordination of development, and not just mere entry points for technical assistance in the municipalities of both micro-regions.

II. Significant Achievements of the Quarter

SUPPORT TO THE TROPICAL REGION OF COCHABAMBA

Governance

Result 1: Consolidate municipal participatory democracy, improve inter-institutional relations and, with the actors identified by *Participación Popular*, improve the channels of communication and dissemination.

- Information was gathered for the development of the IDM in the five municipalities of the region. Local authorities such as mayors, council members, Oversight Committees and some municipal unit directors participated.
- Prior meetings with municipal authorities were organized and held in an effort to explain the MGMP model, the MGMP cycle, and ultimately, gain their acceptance.
- Support in the organization of, and participation in, the event held to develop the 2005 POA in Entre Ríos; 263 people attended.
- Application of the IDM in the municipalities of Villa Tunari, Chimoré, Puerto Villarroel, Entre Ríos and the Shinahota village agency.
- With the participation of the regional team, execute development of the adjusted general plan of activities through December 2005.
- Successful organization of the second summit in the municipality of Chimoré; held in the Tropical Federation and attended by 80 participants.
- Follow-up with municipalities: Villa Tunari, Puerto Villarroel and Entre Ríos.
- Governance intervention strategy was concluded.
- Five preparatory meetings on the CGMP were organized and held; signed by ARCOS and the municipalities of Chimoré, Entre Ríos, Puerto Villarroel, and Villa Tunari and the village agency of Shinahota.
- EDA 2 was held in Chimoré (96 participants) and in Puerto Villarroel (135 participants); in Puerto Villarroel, requests were made for DDCP 3 to facilitate a lessons-learned event related to the conclusions reached in the EDA.
- Training events have been organized and held for members of the Puerto Aurora Oversight Committee; requests for similar events to be replicated in Puerto Cochabamba, Tacuaral, Entre Ríos, Ivirgazama, and the Federation of Carrasco Tropical Colonizers have been received.

III. Challenges / issues of concern affecting project implementation and actions taken for their resolution

- Any activities related to our indicators and involving civil society should be carried out through an invitation by the Federation to the mancomunidad of municipalities of the Tropic of Cochabamba.
- Reach a good understanding with the mancomunidad of the Tropic and sign an inter-institutional framework agreement. This way, we would close the cycles with all the actors and we would see issues that involved the municipalities in general. In this regard, political problems at the national level, as well as differences between the Executive Director of the mancomunidad and MAS leader, Evo Morales, have resulted in an end to the agreement on what had already been planned.

A. RECOMMENDATIONS / RESPONSIBLE PARTIES

- Maintain caution in the inter-institutional relations with the mancomunidad until it is de-politicized and its objectives are clearer and unanimously accepted by the mancomunidad's Board of Directors.
- Expand the project's coverage in beneficiary municipalities through more specialists and ongoing assistance to the municipalities. Additional technical experts should be hired in the areas of governance and finances to divide the work among the municipalities. A permanent TL should be hired for basic services and to provide a specialized response to the municipalities in this area.

IV. Scheduled Activities for the next Quarter

- Prepare and inform the various social actors and municipal authorities on the organization of the first summit in the municipalities of Puerto Villarroel, Entre Ríos, Villa Tunari, and Chimoré and the village agency of Shinahota.
- Execute the Summit 1 workshop in the municipalities of Chimore and the Shinahota village agency.
- Signing of an inter-institutional agreement with the Trópico mancomunidad.

Financial

Result 1: Strengthen financial, accounting, budgeting, and cash flow capabilities.

- The technical assistance strategy on financial issues has concluded.
- The accounting with the SINCOM has been updated; in addition, an analysis of back-up documentation and receipts has been performed; also, specific regulations related to financial issues have been developed.
- In an effort to improve the tax collection systems, a support program has begun.
- The IDM has been tabulated and has been sent to the central office for processing.
- Based on the results of the IDM, an agreement with the mayor of Tiraque Tropical has been reached for the establishment of a technical assistance plan.

Challenges / issues of concern affecting Project implementation and actions taken for their resolution

- Social and political problems generate delays in the implementation of the work plan and in planning.
- Through Project activities, consolidate institutional presence in the municipalities of the Tropics.
- With more human resources (consultants and local technical experts), increase presence in municipalities.

1. Recommendations / Responsible Parties

- Improved communication prior to some of the courses; lobbying with the CENCAP from the city of Cochabamba, since, due to its location in the Tropic, its coordination is not very difficult.

Scheduled activities for the next quarter (each Director, Area Coordinator, Manager or Specialist does his/her part)

- Contracting (National), follow-up and monitoring of the various consultancies identified in the work plan.
- Closing and Evaluation of the Assessment of Basic Services in the Municipality of Villa Tunari. The same will be replicated in all of the Municipalities of the Tropic of Cochabamba.
- CENCAP-DDCP 3 courses according to the implementation schedule.
- Support to EDAs and to the preparation of summits.
- Making compatible the Specific Regulations of the National System of Public Investment – RESNIP.
- Contracting of another local technical expert to increase the Project's presence and at the same time establish more consistency or permanence in the municipalities receiving direct Project intervention.

Local Economic Development (DEL)

Result 1: Increased DEL Investments in the Municipality and Increased Public Investment in Support of the Production and Economic Promotion of the DEL.

- A proposal for an intervention strategy in DEL for the TC has been developed.
- Support has been provided to 5 municipalities of the TC on a vaccination campaign against foot-and-mouth disease through radio spots and posters.
- Support is being provided for the promotion of the 2005 Expo Fair Shinahota through radio spots and by organizing a Business Roundtable. For this event, a service contract has been signed with the Chamber of Commerce of Cochabamba.
- Given the presence of the Project in the region, the municipalities have presented requests to conduct courses on i): DEL Tools and their application in Municipalities and, ii) the Compro Boliviano.
- Efforts have been made so that municipal authorities and technical staff from the units related to DEL and the Municipal Forestry Units, become familiar with the strategic lines of action of the DEL and Indigenous areas as well as on the focus of the DDCP 3.

Activities programmed for the next quarter

- Establishment of a baseline on local economic development is completed.
- Activities related to inter-institutional coordination and public-private arrangements are implemented and offer optimum conditions to accomplish the ARCOs.

- Initiate follow-up and technical assistance activities to POA investment with a focus on the four municipalities and the village agency of the micro-region.
- Activities related to the promotion, information, and dissemination of the activities included in the DEL framework and other events strengthened by the DDCP 3.
- Activities related to strengthening the institutionalization of municipal DEL policies benefits the accomplishment of the ARCOs among public and private actors.
- Training for Local Economic Development in the ongoing implementation process.

Services

Result: Strengthen capacities to provide basic services and others such as: garbage collection, parks and gardens, sports infrastructure, markets, slaughterhouses, and bus terminals, among others.

- The municipalities of the tropic of Cochabamba are requesting technical assistance in various areas related to Urban and Rural Cadastre.
- An agreement has been established with the Municipality of Villa Tunari to develop water committees.

Activities for the next quarter

- A technical expert specializing in projects and services will be contracted to strengthen the activities in this area of intervention.
- Given that the requests for intervention emanating from the municipalities have increased, the services and projects team of the DDCP 3 has been working on planning specific activities based on the IDM.

Gender

Result: Access and control over municipal services has been increased

- A strategy to strengthen Integral Municipal Legal Services (SLIMs) has concluded. This activity is being coordinated with Martha Lanza and Silvia Fernandez.

Activities for the next quarter

- Strengthening and implementing the SLIMs by signing a grant agreement for equipment, technical assistance and training.

Indigenous

- Support the coordination of the PDDIs with the indigenous territorial management plans and the Municipal Development Plan.
- The MGPM is adapted by the CIOs through its representatives in the Municipal Government, the oversight committees, its ORCIOs and by Indigenous Deputy Mayors.
- The TCOs are coordinated with the municipalities in the DEL promotion of economic development.
- The intervention strategy for gathering background information on indigenous participation in municipal topics included in the TC is being finalized.
- Terms of Reference for a consultancy in the area of DEL “Development of an internal regulation with the office of development and economic promotion in municipalities of the tropic of Cochabamba”.
- Terms of Reference for a consultancy in the area of Indigenous Issues “Assessment of the benefits of municipal investment and management in the TCOs Yuracare, Yuqui, TIPNIS of the tropic of Cochabamba and its participation in the municipal planning spaces”.
- Terms of Reference for a consultancy in the area of Indigenous Issues “Strategy for making indigenous territorial management plans of the TCOs compatible with the municipal development plans in the tropic of Cochabamba”.

Activities scheduled for the next quarter

- Support the organizational strengthening of indigenous and native peoples through the application of the MGMP.
- The TCOs coordinate with the municipalities in the promotion of economic development through the UFM.

Communication

- A consultancy has been started and detailed information obtained regarding “Communication Strategies of the DDCP 3 project in the Tropic of Cochabamba”.
- Actions have been taken to establish the UCIM initially in the municipality of Villa Tunari.

Activities scheduled for the next quarter.

- Activities will be determined by the recommendations resulting from the study being conducted on “Communication Strategies of the DDCP 3 Project in the Tropic of Cochabamba”.

General Topics

- The office of Chimore has been administratively strengthened by receiving missing equipment.

Comments regarding success cases, stories, anecdotes, topics of interest, other issues.

It is well known that the area of the Tropic is very unique, not only for its political connotations, but also because of the implications and the degree of control of the MAS in all of the Municipalities through the Federations (unions, sub centrals, centrals and Federations). The work of the DDCP 3 is completely technical and it operates exclusively in MUNICIPAL MANAGEMENT.

I perceive that the DDCP 3, is slowly becoming a point of reference for the municipalities. However, the challenge requires further consolidation and entrenchment of our presence. The Village Agency of Shinahota decided that the DDCP 3 should provide assistance in conducting its own accounting, independently from that of the Municipality of Tiraque. Just as its accounting is a challenge, another challenge consists of urgently training these officials in the SINCOM and the SIIM.

The support to the organization through business roundtables, which have been organized for the municipal fairs, has found a very important strategic ally in the Chamber of Commerce of Cochabamba. Due to its developed expertise in this area, the information generated by this business organization's vendors and buyers for local and international products (institutions, producer organizations, OECAs, etc.) opens an interesting perspective for future actions that strengthen the institutional actions of the DDCP 3 in case the agreement we are attempting to sign becomes a reality.

SUPPORT FOR THE REGION OF THE YUNGAS OF LA PAZ

MANCOMUNIDAD OF MUNICIPALITIES OF THE YUNGAS OF LA PAZ

Result 1: Achieved a more effective and quantifiable participation of civil society in municipal management by applying the Territorialized - MGMP

- Three EDAs 2 have been conducted. New municipal authorities are learning of the advantages of the MGMP.

Result 2: Through efforts to inform and train civil society on the advantages of the Territorialized - MGMP relation to regional development, a better interactive social environment among social and institutional actors has been achieved.

- Two workshops have been held on the Constitutional Assembly, Strategic Plan and Integral Development.

Result 3. Achieved an increase in women's presence and participation in the exercise of public and private office; increased participation by women in municipal life, taking advantage of the Territorialized - MGMP

- A strategy on topics that generate greater participation and prestige of women is being implemented with the support of promoters. Sixteen promoters who seek to position topics related to gender equity in all aspects of municipal life have been trained.
- A communication and promotional campaign has been developed in order to encourage women's participation in the cycle.

Result 4. The provincial and municipal authorities in the municipalities have successfully confronted – through adequate solutions – the problems related to the regions' borders.

- The demand from the majority of the municipalities that have municipal border issues are being addressed.

Result 5: The municipal districting processes with those municipalities pertaining to the mancomunidad has concluded.

- Three informational meetings have been held with municipal authorities from Palos Blancos (Mayor and Municipal Council) and the Oversight Committee.
- Update of the database of communities that make up the Municipality of Palos Blancos. This information has been transferred onto a map of the Municipality.
- A consultant has been hired to support the municipal districting adjustment process of the municipality of Palos Blancos.

Result 6. Strengthened civil society's increasing control and participative role through a reconstituting of the oversight committees.

- A workshop with the six oversight committees was organized to train participants on Districting and municipal management.

Result 7. The exercise of the roles of the M.M.Y.L.P. has been consolidated in union, board and operational agencies.

- A proposal exists to modify the Statutes and Internal Regulations that will be presented to the Board of Directors for its consideration and the subsequent approval of the General Assembly.
- A report on the feasibility of the inclusion of alternates to the Board of Directors of the MMYLP is available.
- A proposal exists regarding the Organizational and Functions Manual that will be presented to the Board of Directors for its consideration.

Result 8. Public accountability activities are being held with the participation of all actors of the region.

- A workshop has been organized with the oversight committees to discuss the need for establishing a MMYLP mancomunidad oversight committee.

Result 9. The member municipalities have established a baseline for management and to conduct periodic measurements to verify improvements.

- MMYLP staff have been trained on application of the IDM.
- The IDM process has been conducted in the municipality of Irupana.

MANCOMUNIDAD OF THE NORTH TROPICAL PACEÑO MUNICIPALITIES

Result 1. Agreements with elected authorities has been reached in regards to the institutional sustainability of the municipalities and the mancomunidad.

- Support for finalizing the procedures for the mancomunidad's legal recognition.
- Support in the identification, ranking and selection of management personnel and technical experts for the mancomunidad.
- Meeting with the municipal authorities of Tacacomo for the presentation of the POA and the ranking of priorities.
- Two workshop seminars have been held on the Constitutional Assembly and Integral Development.

Result 2. By applying the MGMP to promote transparency in the management of the municipalities, an increased level of participation has been achieved; this participation is effective and quantifiable.

- Preparation and execution of the EDA 2; these will take place in the region for the first time. Likewise for the first time, the Municipal Participatory Management Model was disseminated in five municipalities of the mancomunidad through a series of training initiatives. Application materials and instruments for the first three Progress Encounters (EDA II) – in Tipuanim Mapiri, and Teoponte – were successfully obtained from the Municipal Participatory Management Cycle.

Result 3. Women are holding an increasing number of public positions in the municipalities, exploiting the advantages of the MGMP.

- Four workshop seminars have been held to provide training for women on municipal issues.

Result 4. Member municipalities have established a baseline for their management and perform periodic performance measures to track their progress and improvement.

- MMNPT technical staff have been trained in the application of the IDM.
- The practical application of the IDM in the municipality of Irupana has been undertaken.

Result 5. Using the SAFCO systems, the municipalities' financial and administrative control systems are undergoing a process of development and adjustment.

- Support is being provided to municipal financial units to bring the execution of the 2005 budget online in its implementation and application; to date, five municipalities have updated financial data.
- Preparation and undertaking of EDA 2 in five municipalities in the region.
- Assessment of five municipalities that have been trained on the application of Law 1178 Systems.

Result 6. Municipal governments have initiated the process of municipal districting in the affiliated municipalities.

- A consultant has been hired to work on the municipal districting of five municipalities.
- Four meetings have been held with municipal governments in an effort to explain and organize the process.

Challenges / Concerns

The main reason for concern centers around the current and upcoming political situation that will emerge as a result of the national elections; these will certainly affect work conditions as well as the institutional transparency of the municipal authorities.

Recommendations / Responsible Parties

There are several actions that should be undertaken with extreme caution, especially given the unique conditions and situation in the Yungas. This involves the well known problems and issues that are again being pushed to the forefront in the region, given the ongoing political struggles among factions that have regional consequence.

Other activities to be undertaken by the DDCP 3 project

Work in both mancomunidades is being undertaken in several areas, for example tasks related to the environment, territorial issues, and support to institutionalization processes.

Comments on success cases, stories, anecdotes, issues of interest, and others

Significant success is being achieved in the work and collaboration with the mancomunidades. These should be analyzed and studied carefully, so that we can determine whether we can apply this model and its positive achievements in future DDCP 3 action items. At the same time, it will also help us to identify weaknesses and ways to improve these areas.

Annex 1 : TIMETABLE DDCP 3

(Timetable of activities showing what has been scheduled - and executed.)

Annex 2: Financial Information

Financial Management

Annex 3: Supporting Products and other Documents

Information on studies conducted, databases, training modules or other products that were obtained during the quarter may be added.